

Table of Contents

Preface	Preface-1
1.0 Executive Summary	1-1
1.1 Purpose of the Document.....	1-1
1.2 NILS	1-1
1.2.1 Vision and Scope.....	1-1
1.2.2 Field-to-Fabric Concept.....	1-2
1.2.3 Methodology	1-3
1.3 Business Process Overview.....	1-4
1.4 Overview of NILS Use Cases	1-4
1.4.1 Overview of Survey Management Use Cases.....	1-4
1.4.2 Overview of Measurement Management Use Cases.....	1-6
1.4.3 Overview of Parcel Management Use Cases.....	1-7
1.4.4 Overview of GeoCommunicator Use Cases.....	1-8
1.5 Next Steps	1-10
2.0 Introduction	2-1
2.1 Purpose of the Document.....	2-1
2.2 Background.....	2-1
2.2.1 Department of the Interior, Bureau of Land Management.....	2-1
2.2.2 Department of Agriculture, U.S. Forest Service	2-2
2.2.3 States, Local Governments, and Private Land Owners	2-2
2.2.4 Common Tools and Data Models for Shared Management of the Landscape	2-2
2.3 The NILS Vision	2-2
2.4 Project Initiation.....	2-4
2.5 NILS Scope.....	2-5
2.6 The Field-to-Fabric Concept.....	2-8
2.7 Summary of NILS Business Process Components	2-11
3.0 Land Records Environment.....	3-1
3.1 Introduction.....	3-1
3.2 Cadastral and Land Records Concepts.....	3-1
3.2.1 Control Surveys	3-1
3.2.2 Geodetic Datum.....	3-2
3.2.3 High Accuracy Reference Networks (HARN).....	3-4
3.2.4 The State Plane Coordinate System (SPCS).....	3-4
3.2.5 Parcel Mapping.....	3-5
3.2.6 Sources for Parcel Data	3-5
3.2.7 Quality Assurance and Quality Control	3-5
3.2.8 Relating Attribute Data to Digital Parcels	3-6

3.3	Key Documents Related to Land and Survey Systems	3-7
3.4	Describing What We Own.....	3-8
3.5	Describing the Extent of What We Own	3-9
3.5.1	History	3-9
3.5.2	Legal Descriptions	3-10
3.6	BLM Examples of Land Records	3-10
3.7	Examples of State and Local Government Land Records.....	3-13
3.8	NILS and Standards	3-14
4.0	The User Environment.....	4-1
4.1	Information in the User Environment.....	4-1
4.2	Users and Cadastral and Land Records Transactions	4-2
4.3	User Roles	4-3
4.4	Benefits	4-3
5.0	The Technology Environment.....	5-1
5.1	Computing Environment	5-1
5.1.1	Desktop Environment.....	5-1
5.1.2	Server Environment.....	5-1
5.1.3	Intranet Environment	5-1
5.1.4	Internet Environment	5-1
5.1.5	In-Field Computing Environment.....	5-1
5.2	Software	5-2
5.2.1	Object-Oriented Analysis, Design, and Development Methodology	5-2
5.2.2	COTS Products	5-4
5.2.3	Customization Requirements	5-4
5.3	Data	5-5
5.4	Concept for NILS Data Model.....	5-8
6.0	Use Case Development	6-1
6.1	Introduction	6-1
6.2	Use Case Development Process.....	6-1
6.2.1	Team Organization and Management.....	6-1
6.2.2	Use Case Development	6-2
6.2.3	Next Steps in the Development Process.....	6-4
6.3	Use Case Documentation Conventions	6-6
6.3.1	Analysis	6-6
6.3.2	Overview.....	6-7
6.3.3	Primary Scenario	6-7
6.3.4	Secondary Scenarios	6-7
6.3.5	Other Conventions	6-8

6.4	Use Case Actors	6-8
7.0	General Requirements	7-1
7.1	Cadastral / Land Records Data Architecture.....	7-1
7.1.1	Object-oriented Data Model.....	7-1
7.1.2	FGDC Compliance	7-1
7.1.3	Tiered Network	7-1
7.1.4	Feature-level Metadata.....	7-1
7.1.5	History/Lineage Management.....	7-2
7.2	Basic GIS.....	7-3
7.2.1	Map and Data Display	7-3
7.2.2	Query	7-3
7.2.3	Analysis	7-3
7.2.4	Reporting and Plotting	7-3
7.3	Database Management.....	7-4
7.3.1	Manage Data and Subsets	7-4
7.3.2	Manage Data Properties and Relationships.....	7-4
7.3.3	Perform Datum Transformation.....	7-4
7.3.4	Administer Access Rights	7-4
7.3.5	Transactions and Versioning	7-5
7.3.6	Data Automation Support	7-5
7.3.7	Import/Export	7-5
7.4	System Integration	7-5
7.4.1	Audit Support	7-5
7.4.2	Workflow, Document and Event Management.....	7-6
7.4.3	Architecture for Data Sharing	7-6
7.5	Summary	7-6
8.0	Survey Management Use Cases.....	8-1
8.1	Overview of Survey Management Use Cases	8-1
8.2	Survey Management Use Case Analysis	8-1
8.3	SM-01 Survey Research	8-4
8.3.1	SM-01 Survey Research Analysis	8-4
8.3.2	SM-01 Survey Research Overview	8-5
8.3.3	SM-01 Survey Research Primary Scenario.....	8-5
8.3.4	SM-01 Survey Research Secondary Scenarios	8-6
8.4	SM-02 Pre-Field Survey Setup	8-7
8.4.1	SM-02 Pre-Field Survey Setup Analysis	8-7
8.4.2	SM-02 Pre-Field Survey Setup Overview.....	8-9
8.4.3	SM-02 Pre-Field Survey Setup Primary Scenario.....	8-9
8.4.4	SM-02 Pre-Field Survey Setup Secondary Scenarios	8-10
8.5	SM-03 In-Field Survey Setup.....	8-11
8.5.1	SM-03 In-Field Survey Setup Analysis.....	8-11
8.5.2	SM-03 In-Field Survey Setup Overview	8-11
8.5.3	SM-03 In-Field Survey Setup Primary Scenario.....	8-12

8.5.4	SM-03 In-Field Survey Setup Secondary Scenarios.....	8-12
8.6	SM-04 Collect Field Data Observations.....	8-13
8.6.1	SM-04 Collect Field Data Observations Analysis.....	8-13
8.6.2	SM-04 Collect Field Data Observations Overview	8-14
8.6.3	SM-04 Collect Field Data Observations Primary Scenario	8-14
8.6.4	SM-04 Collect Field Data Observations Secondary Scenarios.....	8-15
8.7	SM-05 Perform COGO and Layout.....	8-16
8.7.1	SM-05 Perform COGO and Layout Analysis.....	8-16
8.7.2	SM-05 Perform COGO and Layout Overview	8-17
8.7.3	SM-05 Perform COGO and Layout Primary Scenario	8-17
8.7.4	SM-05 Perform COGO and Layout Secondary Scenarios.....	8-19
9.0	Measure Management Use Cases.....	9-1
9.1	Overview of Measurement Management Use Cases.....	9-1
9.2	Measurement Management Use Case Analysis	9-2
9.3	MM-01 Construct Measured Feature	9-3
9.3.1	MM-01 Construct Measured Feature Analysis.....	9-4
9.3.2	MM-01 Construct Measured Feature Overview	9-6
9.3.3	MM-01 Construct Measured Feature Primary Scenario.....	9-6
9.4	MM-02 Adjust and Analyze Measurement Network.....	9-8
9.4.1	MM-02 Adjust and Analyze Measurement Network Analysis	9-8
9.4.2	MM-02 Adjust and Analyze Measurement Network Overview	9-10
9.4.3	MM-02 Adjust and Analyze Measurement Network Primary Scenario	9-11
9.4.4	MM-02 Adjust and Analyze Measurement Network Secondary Scenarios.....	9-12
9.5	MM-03 Edit Measurement Data	9-13
9.5.1	MM-03 Edit Measurement Data Analysis.....	9-13
9.5.2	MM-03 Edit Measurement Data Overview	9-14
9.5.3	MM-03 Edit Measurement Data Primary Scenario.....	9-14
10.0	Parcel Management	10-1
10.1	Overview of Parcel Management Use Cases	10-1
10.1.1	Concepts	10-1
10.1.2	NILS Data Architecture.....	10-1
10.2	Parcel Management Use Case Analysis.....	10-3
10.3	PM-01 Verify Parcel.....	10-5
10.3.1	PM-01 Verify Parcel Analysis	10-5
10.3.2	PM-01 Verify Parcel Overview	10-8
10.3.3	PM-01 Verify Parcel Primary Scenario.....	10-9
10.3.4	PM-01 Verify Parcel Secondary Scenarios	10-10

10.4 PM-02 Construct Legal Description	10-11
10.4.1 PM-02 Construct Legal Descriptions Analysis	10-11
10.4.2 PM-02 Construct Legal Description Overview.....	10-13
10.4.3 PM-02 Construct Legal Description Primary Scenario.....	10-14
10.5 PM-03 Edit Legal Description Fabric.....	10-15
10.5.1 PM-03 Edit Legal Description Fabric Analysis	10-15
10.5.2 PM-03 Edit Legal Description Fabric Overview.....	10-17
10.5.3 PM-03 Edit Legal Description Fabric Primary Scenario	10-17
10.6 PM-04 Re-adjust Fabric	10-19
10.6.1 PM-04 Re-adjust Fabric Analysis	10-19
10.6.2 PM-04 Re-adjust Fabric Overview.....	10-20
10.6.3 PM-04 Re-adjust Fabric Primary Scenario	10-21
10.7 PM-05 Edit Parcel Fabric.....	10-22
10.7.1 PM-05 Edit Parcel Fabric Analysis	10-22
10.7.2 PM-05 Edit Parcel Fabric Overview	10-23
10.7.3 PM-05 Edit Parcel Fabric Primary Scenario.....	10-23
10.7.4 PM-05 Edit Parcel Fabric Secondary Scenarios	10-24
10.8 PM-06 Edit Parcel Annotation.....	10-25
10.8.1 PM-06 Edit Parcel Annotation Analysis	10-25
10.8.2 PM-06 Edit Parcel Annotation Overview	10-26
10.8.3 PM-06 Edit Parcel Annotation Primary Scenario.....	10-26
11.0 GeoCommunicator Use Cases	11-1
11.1 Overview of GeoCommunicator Use Cases	11-1
11.2 GeoCommunicator Use Case Analysis.....	11-3
11.3 GC-01 Conduct Search.....	11-7
11.3.1 GC-01 Conduct Search Analysis	11-7
11.3.2 GC-01 Conduct Search Overview	11-10
11.3.3 GC-01 Conduct Search Primary Scenario	11-11
11.3.4 GC-01 Conduct Search Secondary Scenarios	11-12
11.4 GC-02 Browse Search Results	11-13
11.4.1 GC-02 Browse Search Results Analysis	11-13
11.4.2 GC-02 Browse Search Results Overview	11-14
11.4.3 GC-02 Browse Search Results Primary Scenario	11-15
11.4.4 GC-02 Browse Search Results Secondary Scenarios	11-15
11.5 GC-03 Submit Event	11-16
11.5.1 GC-03 Submit Event Analysis	11-16
11.5.2 GC-03 Submit Event Overview.....	11-18
11.5.3 GC-03 Submit Event Primary Scenario	11-19
11.5.4 GC-03 Submit Event Secondary Scenarios	11-19
11.6 GC-04 Manage Event Notification Process	11-20
11.6.1 GC-04 Manage Event Notification Process Analysis	11-20

11.6.2	GC-04 Manage Event Notification Process Overview.....	11-21
11.6.3	GC-04 Manage Event Notification Process Primary Scenario.....	11-21
11.6.4	GC-04 Manage Event Notification Process Secondary Scenarios	11-21
11.7	GC-05 Manage Provider Account	11-22
11.7.1	GC-05 Manage Provider Account Analysis.....	11-22
11.7.2	GC-05 Manage Provider Account Overview	11-23
11.7.3	GC-05 Manage Provider Account Primary Scenario.....	11-23
11.7.4	GC-05 Manage Provider Account Secondary Scenarios	11-23
11.8	GC-06 Submit Data.....	11-24
11.8.1	GC-06 Submit Data Analysis.....	11-24
11.8.2	GC-06 Submit Data Overview	11-26
11.8.3	GC-06 Submit Data Primary Scenario	11-26
11.9	GC-07 Manage Subscriber Account	11-28
11.9.1	GC-07 Manage Subscriber Account Analysis.....	11-28
11.9.2	GC-07 Manage Subscriber Account Overview	11-29
11.9.3	GC-07 Manage Subscriber Account Primary Scenario	11-30
11.9.4	GC-07 Manage Subscriber Account Secondary Scenarios	11-30
11.10	GC-08 Manage Data Process	11-31
11.10.1	GC-08 Manage Data Process Analysis	11-31
11.10.2	GC-08 Manage Data Process Overview.....	11-32
11.10.3	GC-08 Manage Data Process Primary Scenario	11-33
11.10.4	GC-08 Manage Data Process Secondary Scenarios	11-33
11.11	GC-09 Manage Accounts	11-34
11.11.1	GC-09 Manage Accounts Analysis	11-34
11.11.2	GC-09 Manage Accounts Overview.....	11-35
11.11.3	GC-09 Manage Accounts Primary Scenario	11-35
11.11.4	GC-09 Manage Accounts Secondary Scenarios	11-35
11.12	GC-10 Post Comment	11-36
11.12.1	GC-10 Post Comment Analysis	11-36
11.12.2	GC-10 Post Comment Overview.....	11-37
11.12.3	GC-10 Post Comment Primary Scenario	11-38
11.12.4	GC-10 Post Comment Secondary Scenarios	11-38
11.13	GC-11 Manage Forums	11-39
11.13.1	GC-11 Manage Forums Analysis	11-39
11.13.2	GC-11 Manage Forums Overview	11-40
11.13.3	GC-11 Manage Forums Primary Scenario.....	11-40
11.13.4	GC-11 Manage Forums Secondary Scenarios	11-41

List of Preparers

Appendix A. Glossary of Use Case Terms	A-1
Appendix B. NILS Workshop Participants	B-1
Appendix C. Web Sites	C-1
Appendix D. Parcel Maintenance Perspectives.....	D-1
Appendix E. Hawaiian Land Use Title Names.....	E-1
Appendix F. Steps for Developing a Unified Land Records Management System for the BLM	F-1

List of Figures

Figure 1.1	Field to Fabric Concept	1-3
Figure 2.1.	Linking Parcel-Based Ownership, Restriction, Rights, Uses, Administration, Case, and Customer Information Using GIS to Facilitate Analysis*	2-3
Figure 2.2.	Linking Attribute Data and Geographic Data	2-4
Figure 2.3.	Summary of NILS Business Process Use Cases	2-6
Figure 2.4.	The Context of the NILS Business Processes	2-7
Figure 2.5.	Managing Cadastral Land Data	2-9
Figure 2.6.	Multi-Tiered Fabric	2-10
Figure 3.1	Expected Horizontal Change from NAD27 to NAD83 (WGS84) in Meters	3-3
Figure 3.2	Expected Vertical Change from NAVD88 to NGVD29 in Feet	3-3
Figure 3.3.	Ellipsoidal Height.....	3-4
Figure 3.4.	The Vehicle for Linking All of the BLM's Activities and Land	3-6
Figure 3.5.	A Survey Plat	3-7
Figure 3.6.	Patent (left) and Act of Congress Authority for Patent (right)	3-8
Figure 3.7.	The Public Land Survey System	3-9
Figure 3.8.	A Case File	3-10
Figure 3.9.	A Serial Register in a Report Viewer.....	3-11
Figure 3.10.	An Original Master Title Plat Printed on Mylar.....	3-11
Figure 3.11.	An Original Historical Index Printed on Vellum.....	3-12
Figure 3.12.	A Control Document Index Cabinet.....	3-12
Figure 3.13	Example Description of 'Field to Fabric' Survey Techniques	3-17
Figure 4.1.	Users Involved in Land Record Management Activities	4-2
Figure 5.1.	Multi-tier Data Architecture.....	5-6
Figure 5.2.	Data Relationships Among Organizations.....	5-7
Figure 5.3	Relationships among NILS Information.....	5-8
Figure 6.1.	NILS Team Organization.....	6-1
Figure 6.2.	Iterative Development	6-4
Figure 6.3.	Example Object Model	6-5
Figure 6.4.	Extending COTS Data Objects	6-6

Figure 7.1.	FGDC Cadastral Content Standard Entity-Relationship Diagram with NILS Data Tiers	7-2
Figure 8.1.	Business Process Analysis—Survey Management Use Cases.....	8-3
Figure 9.1.	Business Process Analysis—Measurement Management Use Cases	9-3
Figure 10.1.	High level View of NILS Data Architecture.....	10-2
Figure 10.2.	Business Process Analysis—Parcel Management Use Cases.....	10-4
Figure 11.1.	Business Process Analysis—GeoCommunicator Use Cases.....	11-6

List of Tables

Table 3.1.	County Recorder Data and Corresponding CDCS Entities	3-16
Table 6.1.	Information in the Use Case Overviews	6-7
Table 6.2.	Information in the Primary Scenario	6-7
Table 6.3.	Information in Secondary Scenarios	6-7
Table 6.4.	List of Actors and Roles Found in Use Cases.....	6-8
Table 8.1.	Survey Management Use Cases	8-2
Table 9.1.	Measurement Management Use Cases.....	9-2
Table 10.1	Parcel Management Use Cases	10-3
Table 11.1	GeoCommunicator Use Cases	11-3